

Partners: February 17, 2022

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**Environment Massachusetts** 

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Maine Conservation Voters

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## **Endorsers:**

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Boston Energy Wind Power Services

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Chairman Philip L. Bartlett II ME Public Utilities Commission 26 Katherine Drive Hallowell, Maine 04347

Commissioner Katie Dykes CT DEEP 79 Elm Street

Hartford, CT 06106

Commissioner June E. Tierney VT Department of Public Service 112 State Street Montpelier, VT 05602

Commissioner Patrick Woodcock MA Dept of Energy Resources I Ashburton Place Boston, MA 02108 Commissioner Jared Chicoine NH Department of Energy 21 S Fruit St. #10 Concord, NH 03301

Chair Matthew Nelson
MA Department of Public Utilities
700 Atlantic Ave
Boston, MA 02111

Commissioner Nicholas Ucci RI Office of Energy Resources I Capitol Hill Providence, RI 02908

## RE: State Leadership on Market Rules in ISO-New England to Allow Participation of Renewables

Dear NESCOE Managers Chairman Bartlett, Commissioner Chicoine, Commissioner Dykes, Chair Nelson, Commissioner Tierney, Commissioner Ucci, and Commissioner Woodcock:

On behalf of the nearly 100 organizations in our coalition and our thousands of members and supporters across New England, we write this letter to express our disappointment with the recent failure of the New England States Committee on Electricity (NESCOE) to oppose a two-year delay to full elimination of the Minimum Offer Price Rule (MOPR).

New England for Offshore Wind is a broad-based coalition of associations, businesses, environmental and justice organizations, academic and research institutions, and labor unions that aims to drive regional collaboration and commitments to responsibly developed offshore wind in New England.

In recent years, we have been thrilled to see the New England states demonstrate coordinated leadership on regional issues and express a strong desire to see rapid market reforms at the regional level in support of cost-effective decarbonization. During the New England States Vision Statement process, the states criticized ISO-New England's lack of progress on

## Endorsers (cont'd):

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Eastern CT Green Action

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Philip Conkling & Associates

POWER-US | MA

Rangel Renewables

Rhode Island Building Trades

Seacoast Anti-Pollution League

Self-Reliance

Skunk Works Fund

Turnstone

University of Maine

Vineyard Power Cooperative Inc.

decarbonization and decried outdated market designs like the MOPR that do not allow for fair participation by clean energy including state-supported resources. We submitted comments in the Vision Statement process in support of the states' positions and leadership on driving market reforms. The Vision Statement, issued October 16, 2020, identified several important principles for moving forward as a region on energy. Notably, the first two principles were:

- I) "Meet States' decarbonization mandates and maintain resource adequacy at the lowest cost by using market-based mechanisms;" and
- 2) "Establish effective mechanisms that accommodate existing and future long-term contracts for clean energy resources executed pursuant to state law."<sup>2</sup>

The Vision Statement stated that reforms of New England's electricity markets are critical to the states' ability to meet their climate goals — mandated by law in five of the six states — while ensuring reliability and affordability. In the Vision Statement, the states called for wholesale electricity market reforms that would "account for and support States' clean energy laws in an efficient and affordable manner." Accordingly, in its June 2021 Report to the Governors, NESCOE indicated that reform of the MOPR rule was a "regional priority." 3

We are dismayed that the New England states did not continue to show leadership on this issue by opposing a two-year delay to the elimination of the MOPR at the NEPOOL Participants Committee meeting that convened on February 3, 2022. As NESCOE is well aware, by setting a minimum price for participation, the MOPR benefits incumbent fossil fuel resources and excludes state-supported clean energy resources such as offshore wind from participating in the region's capacity market.

The continued application of this exclusionary market rule for an additional two years is a detriment to our region's climate goals, to public health, and to ratepayer bills. This winter, we have seen our region's over-reliance on natural gas coupled with volatility in the gas markets caused by high global demand lead to the increased use of even more heavily polluting fossil fuels like coal and oil. The result is more harmful pollution in our communities, more asthma for our kids and negative health impacts on vulnerable groups already facing the challenges of a pandemic, along with serious negative economic impacts on ratepayers in the region. We have seen rates for some electricity customers rise by more than 80%, with hourly real-time

<sup>&</sup>lt;sup>3</sup> Report to the Governors: Advancing the Vision, page 6, <a href="https://newenglandenergyvision.files.wordpress.com/2021/06/advancing-the-vision-report-to-governors-2.pdf">https://newenglandenergyvision.files.wordpress.com/2021/06/advancing-the-vision-report-to-governors-2.pdf</a>



<sup>&</sup>lt;sup>1</sup> Comments RE: New England States Conferences – Wholesale Market Design, New England for Offshore Wind, February 24, 2021, https://newenglandenergyvision.files.wordpress.com/2021/02/comments-wholesale-mkt-design-ne-for-osw.pdf.

<sup>&</sup>lt;sup>2</sup> "New England States Vision Statement," NESCOE, October 16, 2020, nescoe.com/resource-center/vision-stmt-oct2020/

locational marginal prices for electricity consistently high and exceeding \$300/MWh on multiple days in January. The extreme bill and market price increases we have seen this winter could have been avoided by greater energy diversity. These conditions, coupled with the potential for prolonged cold weather, have also raised questions about winter performance and system reliability that could be alleviated by resource diversification including the integration of additional clean resources such as offshore wind which has demonstrated strong performance in the winter months. For all of these reasons, there is a pressing need not to delay further the market reforms that will bring clean energy to the region and make New England a renewable energy powerhouse.

Despite our overreliance on natural gas and its negative impacts this winter, NESCOE decided to accept an additional two-year delay in eliminating the anti-competitive MOPR rule that favors incumbent gas generators and keeps clean energy from participating fairly in New England. This surprising decision, which came along with ISO-New England's 11th hour push to support the prolonged transition proposed by gas generators, failed to live up to the leadership demonstrated by the states in the Vision Statement process. Instead of demanding that ISO-New England stay on track to eliminate the discriminatory MOPR rule as soon as possible, NESCOE took the position that it "did not oppose" an additional two-year delay in the elimination of the MOPR. In fact, our understanding is that some parties believed the states' position to be supportive of the terms of a two-year delay.

NESCOE's decision not to oppose the delay substantially influenced the outcome in favor of a two-year delay, just one month after the same stakeholders voted against such a delay. This is very disappointing and reflects a reversal from the states' prior calls for the prompt adoption of long-overdue market reforms. It is also detrimental to our region's efforts to combat climate change and foster a thriving clean energy economy, and will negatively impact ratepayers who will have to pay for redundant and more costly capacity than they would have with prompt elimination of this harmful rule. This decision also comes just weeks after NESCOE failed to press for reforms to include flexible load in the region's markets, another disappointing decision that will set back clean resources in the region if approved.

New England should be leading the nation but instead is falling behind other regions that have already moved to eliminate discriminatory market rules like the outdated MOPR and to rapidly advance clean resources such as offshore wind. We call on NESCOE to improve its transparency and accountability to the public moving forward, including by publicly announcing positions on issues being considered at NEPOOL prior to the NEPOOL meetings where votes on these issues will occur. In order to improve transparency, states must conduct a review of NESCOE processes to understand discrepancies between state policies and NESCOE actions. This review should also assess how to avoid situations where the states take no position on important issues. The review should culminate with a report on how to improve processes to more effectively and more transparently engage with stakeholders and the public on these issues going forward. We urge NESCOE to unambiguously and transparently advance the New England Governors' stated goal of prompt and comprehensive regional market reforms to support and better integrate clean energy resources such as offshore wind without further delay.

Sincerely,

Susannah Hatch, Regional Lead

New England for Offshore Wind



Cc:

Governor Charlie Baker

Governor Ned Lamont

Governor Daniel McKee

Governor Janet Mills

Governor Phil Scott

Governor Chris Sununu

Dan Burgess, Director of the Governor's Energy Office

Secretary Katie Theoharides

Undersecretary Judy Chang

